

**First Regular Session  
Seventy-fifth General Assembly  
STATE OF COLORADO**

**REENGROSSED**

*This Version Includes All Amendments  
Adopted in the House of Introduction*

LLS NO. 25-0183.01 Brita Darling x2241

**HOUSE BILL 25-1078**

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Agriculture, Water & Natural Resources  
Appropriations

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**A BILL FOR AN ACT**

101 **CONCERNING WORKFORCE DEVELOPMENT IN NATURAL RESOURCES.**

**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov/>.)*

**Wildfire Matters Review Committee. Section 1** of the bill authorizes the Colorado cooperative extension service (extension) to expand and implement outreach programs and initiatives recommended by the Colorado forest health council for the purpose of increasing awareness of and interest in areas of forestry, wildland fire, and natural resources (forest health) in youth and young adults. The outreach programs and initiatives may be implemented for the 2025-26 state fiscal year through the 2027-28 state fiscal year and may include, in part:

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
*Capital letters or bold & italic numbers indicate new material to be added to existing law.  
Dashes through the words or numbers indicate deletions from existing law.*

HOUSE  
3rd Reading Unamended  
April 28, 2025

HOUSE  
Amended 2nd Reading  
April 25, 2025

- The expansion of 4-H programs and curricula in forest health;
- Partnerships with the forest health industry, local school districts, higher education institutions, conservation districts, the Colorado state forest service, the division of fire prevention and control in the department of public safety (division), and others to facilitate career and workforce readiness and entry into forest health careers;
- Outreach and support to youth and young adults relating to 2- and 4-year programs and certificates in forest health;
- Industry partnerships and scholarships for forest health certifications, such as wildland fire or chain saw certifications;
- Paid natural resources summer internships focused on forestry for high school students, including the potential to earn high school credit for completing the internship; and
- Paid internships in forest health careers offered by the extension, with mentoring of young adults by the extension, Colorado state university, the Colorado state forest service, and the division.

The bill requires the extension to report annually to the department of natural resources and the house of representatives agriculture, water, and natural resources committee and the senate agriculture and natural resources committee on the implementation and outcomes of the outreach programs and initiatives.

**Section 2** authorizes the division to use money in the local firefighter safety and disease prevention fund to:

- Provide need-based grants to fire service governing bodies and volunteer fire departments for the cost of certain firefighter certification courses, course materials, textbooks, instructors, and written testing and to provide fire instructor I or equivalent certification for instructors who want to participate in a train-the-trainer program created by the division;
- Subject to appropriations by the general assembly, create a train-the-trainer program to ensure that all instructors providing grant-funded certification classes described in the bill teach a consistent curriculum; and
- Subject to appropriations by the general assembly, create a statewide outreach program to promote fire service careers, including marketing materials targeted to youth, an online portal to access career pathways and resources, and marketing materials that include social media.

1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1.** In Colorado Revised Statutes, 38-13-801, **amend**  
3 (1)(b); and **add** (2.6) and (2.7) as follows:

4 **38-13-801. Unclaimed property trust fund - creation -**  
5 **payments - interest - appropriations - records - rules.** (1) (b) Except  
6 as provided in subsections (2), (2.6), (2.7), (3), and (3.5) of this section,  
7 the principal of the trust fund shall not be expended except to pay claims  
8 made pursuant to this article 13. Money constituting the principal of the  
9 trust fund is not fiscal year spending of the state for purposes of section  
10 20 of article X of the state constitution and is not subject to appropriation  
11 by the general assembly.

12 (2.6) (a) (I) ON JULY 1, 2025, THE STATE TREASURER SHALL MAKE  
13 AN INTEREST-FREE LOAN IN THE AMOUNT OF FIFTY MILLION DOLLARS FROM  
14 THE UNCLAIMED PROPERTY TRUST FUND TO THE DEPARTMENT OF LOCAL  
15 AFFAIRS CREATED IN SECTION 24-1-125. THE DEPARTMENT MAY INITIALLY  
16 USE UP TO TWO PERCENT OF THE LOAN FOR ADMINISTRATIVE COSTS.

17 (II) A LOAN MADE FROM THE UNCLAIMED PROPERTY TRUST FUND  
18 TO A SEPARATE FUND WITHIN A STATE DEPARTMENT IS AN INTERFUND  
19 LOAN ACCORDING TO GENERALLY ACCEPTED ACCOUNTING PRINCIPLES,  
20 MEANING THE LOAN IS NOT CLASSIFIED AS REVENUE AND IS BOOKED AS AN  
21 INTERFUND RECEIVABLE OR PAYABLE. THEREFORE, THE LOAN DOES NOT  
22 CREATE A MULTIPLE-FISCAL-YEAR DEBT OR FINANCIAL OBLIGATION.

23 (b) (I) THE DEPARTMENT OF LOCAL AFFAIRS SHALL USE THE LOAN  
24 TO CREATE A NEW ZERO-INTEREST REVOLVING LOAN PROGRAM TO BENEFIT  
25 FIRE DEPARTMENTS, AS DEFINED IN SECTION 24-33.5-1202. ELIGIBLE USES  
26 OF A ZERO-INTEREST LOAN MADE TO A FIRE DEPARTMENT PURSUANT TO  
27 THIS SUBSECTION (2.6) MAY INCLUDE:

1 (A) THE PURCHASE OF ROLLING STOCK, SUCH AS FIRE TRUCKS,  
2 BRUSH TRUCKS, AND FAST ATTACK VEHICLES, AND ASSOCIATED  
3 APPARATUS FOR THOSE VEHICLES, BY A FIRE DEPARTMENT WITH AN  
4 APPROVED FLEET REPLACEMENT PLAN OR WITH DOCUMENTED EVIDENCE  
5 OF FIREFIGHTING APPARATUS SHORTAGES IN PAST RESPONSES TO CALLS  
6 FOR SERVICE OR EMERGENCIES;

7 (B) TO PAY FOR CAPITAL IMPROVEMENTS UNDER AN ADOPTED  
8 CAPITAL FACILITIES PLAN RELATED TO THE RENOVATION OF EXISTING  
9 FACILITIES OR THE CONSTRUCTION OF NEW FACILITIES;

10 (C) THE PURCHASE OF OTHER FACILITIES, INFRASTRUCTURE, OR  
11 EQUIPMENT NECESSARY TO EQUIP COLORADO'S FIREFIGHTER WORKFORCE  
12 TO EFFECTIVELY RESPOND TO EMERGENCIES AND ENSURE PUBLIC SAFETY;  
13 OR

14 (D) TEMPORARY BRIDGE LOANS TO COVER COSTS IN EXCESS OF  
15 NORMAL OPERATING COSTS PAID BY A FIRE DEPARTMENT DUE TO ITS  
16 RESPONSE TO A LOCAL, STATE, OR FEDERAL EMERGENCY.

17 (II) WITHIN NINETY DAYS AFTER THE RECEIPT OF THE LOAN BY THE  
18 DEPARTMENT OF LOCAL AFFAIRS AND PRIOR TO THE DEPARTMENT MAKING  
19 A LOAN UNDER THE LOAN PROGRAM, THE DEPARTMENT SHALL CONSULT  
20 WITH A STATEWIDE ASSOCIATION REPRESENTING COLORADO FIRE CHIEFS,  
21 A STATEWIDE ASSOCIATION REPRESENTING PROFESSIONAL FIREFIGHTERS,  
22 AND THE DIVISION OF FIRE PREVENTION AND CONTROL IN THE  
23 DEPARTMENT OF PUBLIC SAFETY CONCERNING THE ADOPTION OF RULES  
24 AND THE ESTABLISHMENT OF POLICIES OR PROCEDURES RELATING TO THE  
25 LOAN PROGRAM.

26 (III) THE DEPARTMENT MAY CHARGE AN ADMINISTRATIVE FEE OF  
27 UP TO ONE-HALF OF ONE PERCENT ON THE PRINCIPAL AMOUNT OF A LOAN

1     MADE UNDER THE LOAN PROGRAM.

2             (IV)   THE DEPARTMENT MAY USE EARNINGS FROM THE  
3     INVESTMENT OF THE LOAN MADE TO THE DEPARTMENT BY THE STATE  
4     TREASURER PURSUANT TO SUBSECTION (2.6)(a)(I) OF THIS SECTION FOR  
5     THE DEPARTMENT'S REASONABLE EXPENSES FOR ADMINISTERING THE  
6     LOAN PROGRAM.

7             (V)   A LOAN MADE BY THE DEPARTMENT PURSUANT TO  
8     SUBSECTION (2.6)(b)(I) OF THIS SECTION TO A DISTRICT, AS DEFINED IN  
9     SECTION 20 (2)(b) OF ARTICLE X OF THE STATE CONSTITUTION, MUST  
10    EITHER BE APPROVED BY THE VOTERS OF THE DISTRICT IN ACCORDANCE  
11    WITH SECTION 20 (4)(b) OF ARTICLE X OF THE STATE CONSTITUTION OR BE  
12    STRUCTURED SO THAT IT IS NOT A MULTIPLE-FISCAL-YEAR DIRECT OR  
13    INDIRECT DISTRICT DEBT OR OTHER FINANCIAL OBLIGATION WHATSOEVER  
14    THAT REQUIRES VOTER APPROVAL UNDER SECTION 20 (4)(b) OF ARTICLE  
15    X OF THE STATE CONSTITUTION.

16            (c) (I) THE FIRE DEPARTMENT REVOLVING LOAN PROGRAM FUND,  
17    REFERRED TO IN THIS SUBSECTION (2.6) AS THE "FUND", IS CREATED IN THE  
18    STATE TREASURY.

19            (II) THE FUND CONSISTS OF:

20            (A) MONEY LOANED TO THE DEPARTMENT OF LOCAL AFFAIRS  
21    PURSUANT TO SUBSECTION (2.6)(a)(I) OF THIS SECTION;

22            (B) LOAN ADMINISTRATION FEES RECEIVED BY THE DEPARTMENT  
23    OF LOCAL AFFAIRS PURSUANT TO SUBSECTION (2.6)(b)(III) OF THIS  
24    SECTION; AND

25            (C) INTEREST AND INCOME DERIVED FROM THE DEPOSIT AND  
26    INVESTMENT OF MONEY IN THE FUND.

27            (III) THE STATE TREASURER SHALL CREDIT ALL INTEREST AND

1 INCOME DERIVED FROM THE DEPOSIT AND INVESTMENT OF MONEY IN THE  
2 FUND TO THE FUND.

3 (IV) THE MONEY IN THE FUND IS CONTINUOUSLY APPROPRIATED TO  
4 THE DEPARTMENT FOR THE PURPOSES DESCRIBED IN THIS SUBSECTION (2.6)  
5 AND TO PAY REASONABLE EXPENSES RELATING TO THE ADMINISTRATION  
6 OF THE LOAN PROGRAM.

7 (d) THE DEPARTMENT OF LOCAL AFFAIRS SHALL PAY THE LOAN  
8 BACK TO THE UNCLAIMED PROPERTY TRUST FUND NOT LATER THAN JULY  
9 1, 2065. THE LOAN REPAYMENT IS SUBJECT TO FUTURE APPROPRIATION BY  
10 THE GENERAL ASSEMBLY AND SHALL NOT BE DEEMED OR CONSTRUED AS  
11 CREATING AN INDEBTEDNESS OF THE STATE WITHIN THE MEANING OF ANY  
12 PROVISION OF THE STATE CONSTITUTION OR STATE LAW CONCERNING OR  
13 LIMITING THE CREATION OF INDEBTEDNESS BY THE STATE.

14 (2.7) THE STATE TREASURER MAY INVEST MONEY FROM THE TRUST  
15 FUND IN THE FIREFIGHTER FIRST HOMEOWNERSHIP PROGRAM CREATED IN  
16 SECTION 38-13-801.7.

17 **SECTION 2.** In Colorado Revised Statutes, 24-75-402, **add**  
18 (5)(III) as follows:

19 **24-75-402. Cash funds - limit on uncommitted reserves -**  
20 **reduction in the amount of fees - exclusions - definitions.**

21 (5) Notwithstanding any provision of this section to the contrary, the  
22 following cash funds are excluded from the limitations specified in this  
23 section:

24 (III) THE FIRE DEPARTMENT REVOLVING LOAN PROGRAM FUND  
25 CREATED IN SECTION 38-13-801 (2.6)(c).

26 **SECTION 3.** In Colorado Revised Statutes, **add** 38-13-801.7 as  
27 follows:

1           **38-13-801.7. Firefighter first homeownership program -**  
2 **creation - report - legislative declaration - definitions. (1) THE**

3 GENERAL ASSEMBLY FINDS AND DECLARES THAT HOUSING DEVELOPMENTS  
4 THAT INCLUDE PREFERENCES FOR FIREFIGHTERS IN THE STATE:

5           (a) PROMOTE A SUBSTANTIAL, LEGITIMATE, AND  
6 NONDISCRIMINATORY STATE INTEREST THAT CANNOT BE SERVED BY  
7 ANOTHER PRACTICE WITH A LESS DISCRIMINATORY EFFECT;

8           (b) DO NOT CONSTITUTE A SOURCE OF INCOME DISCRIMINATION  
9 UNDER SECTION 24-34-501 (4.5) OR 24-34-502; AND

10           (c) COMPLY WITH THE FEDERAL "FAIR HOUSING ACT", 42 U.S.C.  
11 SEC. 3601 ET SEQ., PART 5 OF ARTICLE 34 OF TITLE 24, AND OTHER STATE  
12 AND LOCAL LAWS, ORDINANCES, AND RESOLUTIONS.

13           (2) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE  
14 REQUIRES:

15           (a) "FIRE DEPARTMENT" HAS THE MEANING SET FORTH IN SECTION  
16 24-33.5-1202.

17           (b) "FIREFIGHTER" MEANS AN OFFICER OR MEMBER OF A FIRE  
18 DEPARTMENT.

19           (c) "PROGRAM" MEANS THE FIREFIGHTER FIRST HOMEOWNERSHIP  
20 PROGRAM CREATED IN THIS SECTION.

21           (d) "PROGRAM MANAGER" MEANS THE COLORADO HOUSING AND  
22 FINANCE AUTHORITY CREATED IN SECTION 29-4-704; EXCEPT THAT, IF THE  
23 COLORADO HOUSING AND FINANCE AUTHORITY ELECTS AT ANY TIME NOT  
24 TO SERVE AS PROGRAM MANAGER, THE STATE TREASURER SHALL SELECT  
25 ANOTHER PROGRAM MANAGER.

26           (e) "TRUST FUND" MEANS THE UNCLAIMED PROPERTY TRUST FUND  
27 CREATED IN SECTION 38-13-801 (1)(a).

1 (3) THERE IS CREATED THE FIREFIGHTER FIRST HOMEOWNERSHIP  
2 PROGRAM TO SUPPORT FIREFIGHTER HOMEOWNERSHIP, ADDRESS  
3 FIREFIGHTER SHORTAGES, AND SUPPORT THE RETENTION OF FIREFIGHTERS.

4 (4) (a) THE STATE TREASURER MAY INVEST MONEY FROM THE  
5 TRUST FUND INTO THE PROGRAM; EXCEPT THAT, IF THE STATE TREASURER  
6 INVESTS MONEY INTO THE PROGRAM, THE TOTAL INVESTMENT AMOUNT  
7 SHALL NOT EXCEED THE SUM OF THE INVESTMENTS MADE IN ACCORDANCE  
8 WITH SUBSECTION (4)(b) OF THIS SECTION.

9 (b) IF THE PROGRAM IS IMPLEMENTED:

10 (I) THE STATE TREASURER SHALL PURCHASE FROM THE PROGRAM  
11 MANAGER THE MORTGAGE PRODUCTS CREATED THROUGH THE PROGRAM  
12 IN TRANCHES OF REASONABLE AMOUNTS THAT ARE MUTUALLY AGREED  
13 UPON BY THE STATE TREASURER AND THE PROGRAM MANAGER; AND

14 (II) THE STATE TREASURER MAY PROVIDE NOTICE OF ANY  
15 DISCONTINUATION IN FUTURE INVESTMENT THE PROGRAM MANAGER HAS  
16 NOT ALREADY COMMITTED TO THE PROGRAM, WHICH NOTICE MUST BE  
17 PROVIDED AT LEAST SIX MONTHS PRIOR TO DISCONTINUATION.

18 (c) THE PROGRAM MANAGER SHALL ESTABLISH GUIDELINES AND  
19 UNDERWRITING CRITERIA FOR THE PROGRAM THAT:

20 (I) PRIORITIZE FIRST-TIME HOMEBUYERS WHO USE THE HOME AS A  
21 PRIMARY RESIDENCE;

22 (II) PROVIDE SHARED EQUITY DOWN PAYMENT ASSISTANCE TO  
23 FIREFIGHTERS AND AIM TO HELP FIREFIGHTERS ACHIEVE, TO THE EXTENT  
24 POSSIBLE, AFFORDABLE HOME OWNERSHIP;

25 (III) ALLOW APPRECIATION-SHARING BETWEEN THE PROGRAM AND  
26 HOMEOWNER;

27 (IV) IF THE PROGRAM MANAGER IS THE COLORADO HOUSING AND



1 FINANCE AUTHORITY, PAIR A PROGRAM BORROWER WITH A FIRST  
2 MORTGAGE LOAN PROVIDED THROUGH THE PROGRAM MANAGER'S  
3 PARTICIPATING LENDER NETWORK THAT BEARS AN INTEREST RATE THAT  
4 IS AT OR BELOW THE PREVAILING MORTGAGE RATES; AND

5 (V) SERVE HOME BUYERS ACROSS DIVERSE GEOGRAPHIC AREAS  
6 AND HOUSING MARKETS.

7 (d) THE PROGRAM MANAGER IS ENTITLED TO NORMAL AND  
8 CUSTOMARY FEES FOR MANAGING THE PROGRAM, INCLUDING ANY  
9 CARRYING COSTS REQUIRED TO ACCOMMODATE TRANCHE PAYMENTS, PAID  
10 BY THE PROGRAM OR THE PROGRAM MANAGER'S PRODUCTS AND SERVICES  
11 PAIRED WITH THE PROGRAM.

12 (5) THE PROGRAM MANAGER SHALL ANNUALLY PUBLISH AND  
13 PRESENT TO THE STATE TREASURER A REPORT ON PROGRAM OUTCOMES,  
14 INCLUDING:

15 (a) THE NUMBER OF PROGRAM BORROWERS;

16 (b) THE GEOGRAPHIC DISTRIBUTION OF PROGRAM BORROWERS;

17 (c) THE AREA MEDIAN INCOME OF PROGRAM BORROWERS; AND

18 (d) THE MEDIAN PURCHASE PRICE, MEDIAN LOAN AMOUNT, AND  
19 AVERAGE INTEREST RATE ON FIRST MORTGAGES FOR PROGRAM  
20 BORROWERS WHO BENEFIT FROM THE PROGRAM.

21 (6) NOTHING IN THIS SECTION PREVENTS LEVERAGING OTHER  
22 SOURCES OF STATE OR LOCAL MONEY FOR THE PROGRAM.

23 **SECTION 4. Safety clause.** The general assembly finds,  
24 determines, and declares that this act is necessary for the immediate  
25 preservation of the public peace, health, or safety or for appropriations for  
26 the support and maintenance of the departments of the state and state  
27 institutions.