



# Fiscal Note

## Legislative Council Staff

Nonpartisan Services for Colorado’s Legislature

### SB 25-017: MEASURES TO SUPPORT EARLY CHILDHOOD HEALTH

**Prime Sponsors:**  
Sen. Cutter

**Fiscal Analyst:**  
Shukria Maktabi, 303-866-4720  
shukria.maktabi@coleg.gov

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**Version:** Second Revised Note  
**Date:** April 29, 2025

**Fiscal note status:** This revised fiscal note reflects the introduced bill, as amended by the Senate Health and Human Services and the Senate Appropriations Committees.

#### Summary Information

**Overview.** The bill codifies an existing program in the Department of Early Childhood that supports early childhood health.

**Types of impacts.** The bill is projected to affect the following areas on an ongoing basis:

- State Revenue
- State Expenditures

**Appropriations.** No appropriation is required.

**Table 1**  
**State Fiscal Impacts**

Type of Impact	Budget Year FY 2025-26	Out Year FY 2026-27
State Revenue	\$0	\$0
State Expenditures	\$0	\$0
Transferred Funds	\$0	\$0
Change in TABOR Refunds	\$0	\$0
Change in State FTE	0.0 FTE	0.0 FTE

## Summary of Legislation

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The bill codifies the existing HealthySteps program in the Department of Early Childhood (CDEC) as the Pediatric Primary Care Practice Program. The bill does not require CDEC to implement the program beyond its current implementation unless it receives sufficient funding to cover any expansions to the program.

### Pediatric Primary Care Practice Program

Beginning August 15, 2025, CDEC must hire a contractor to implement the Pediatric Primary Care Practice Program, which provides funding for pediatric primary care medical practices to integrate whole-child and whole-family health specialists into their practice.

The program contractor must create and implement a model that guides pediatric primary care practices to deliver services to children from birth to three years of age. The contractor must establish an application process and select and support participants in the program according to the established model.

CDEC must report on potential funding sources to the Joint Budget Committee (JBC) by January 1, 2026. CDEC may use gift, grants, and donations to help fund the program.

## Background

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CDEC currently implements the HealthySteps program and funds several clinics in partnership with a statewide nonprofit and Healthy Step specialists. The nonprofit is certified as the Colorado Healthy Steps model intermediary by Zero to Three (the national organization for the program model). The nonprofit provides training and fidelity monitoring across participating clinics in the state.

## State Revenue

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The bill potentially increases state revenue to Department of Early Childhood for the program from gifts, grants, or donations; however, no sources have been identified at this time. Gifts, grants, and donations are exempt from TABOR revenue limits.

## State Expenditures

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The bill minimally affects workload in CDEC, BHA, DORA, and HCPF, as discussed below.

### **Department of Early Childhood**

Workload will minimally increase for the department to implement the program as outlined in the bill, including identifying potential funding sources. As CDEC currently administers the program with an implementation partner following established program models, this workload is expected to be minimal and can be accomplished within existing appropriations.

### **Other Agency Impacts**

Workload will minimally increase for the BHA, DORA and HCPF to work with CDEC to find potential funding sources. This workload is expected to be minimal and can be accommodated within existing resources.

### **Effective Date**

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The bill takes effect 90 days following adjournment of the General Assembly sine die, assuming no referendum petition is filed.

### **State and Local Government Contacts**

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Behavioral Health Administration  
Early Childhood  
Health Care Policy and Financing

Information Technology  
Regulatory Agencies